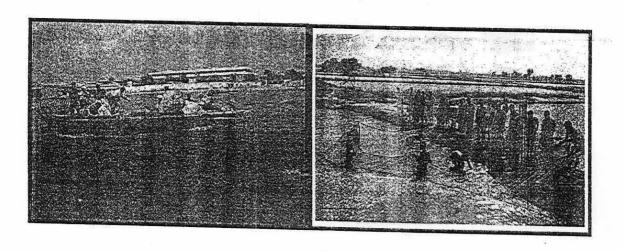


NATIONAL POLICY AND STRATEGY FOR FISHERIES AND AQUACULTURE DEVELOPMENT IN PAKISTAN

Part 1



Ministry of Food, Agriculture and Livestock Government of Pakistan Islamabad

2007

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Acronyms

ADB Asia Development Bank

ADP/PSDP Annual Development Plan / Public Sector Development Programme

AJK Azad Jammu and Kashmir APO Activity towards Plan Objective AQD Animal Quarantine Department

BCDA Balochistan Coastal Development Authority

BFD Balochistan Fisheries Department

BOI Board of Investment BOR Board of Revenue

CBO Community-Based Organisation
CBR Central Board of Revenue

CCRF Code of Conduct for Responsible Fisheries

CEMB Centre of Excellence in Marine Biology (University of Karachi)

CIDA Canada International Development Agency

CPI Cleaner Protection Institutes

DANIDA Danish International Development Agency

DFI Development Financial Institution

DFID Department for International Development (UK)

EAD Economic Affairs Division EDB Export Development Board EDF Export Development Fund

EOBI Employees Old-Age Benefits Institution
EPA Environmental Protection Agency
EPZA Export Processing Zones Authority

FAO Food and Agriculture Organisation of the United Nations

FATA Federally Administered Tribal Areas

FBS Federal Bureau of Statistics
FCS Fishermen's Cooperative Society
FPC Forest Protection Committee
FTC Fisheries Training Centres
GDA Gwader Development Authority
GEF Global Environment Facility
GOP Government of Pakistan

HDP Human Development Programme
HEC Higher Education Commission

HPZ High Potential Zone

ILO International Labour Organisation
IOTC Indian Ocean Tuna Commission
IRSA Indus River System Authority

IUUIllegal, Unreported and Unregulated [fishing]IWMIInternational Water Management InstituteJICAJapan International Cooperation Agency

KFHA Karachi Fish Harbour Authority KOFHA Korangi Fish Harbour Authority

KOICA Korea International Cooperation Agency

KPT Karachi Port Trust

MCS Monitoring, Control and Surveillance

MFD Marine Fisheries Department

MINFAL Ministry of Food, Agriculture and Livestock

MMD Mercantile Marine Department MOE Ministry of Environment

MOST Ministry of Science and Technology

MPA Marine Protected Area

MPS Ministry of Ports and Shipping
MSA Maritime Security Agency
MSY Maximum Sustainable Yield

MRD Marketing Research Department MTDF Mid-Term Development Framework

NACA Network of Aquaculture Centres in Asia-Pacific

NARC National Agricultural Research Centre

NVVW National Council for Conservation of Wildlife

NEAP National Environment Action Plan **NEOS** National Environmental Quality Standard NGO Non-Governmental Organisation

National Institute for Biotechnology & Genetic Engineering NIBGE

NIO National Institute of Oceanography **NIPA**

National Institute of Public Administration NOC

No Objection Certificate

NORAD Norwegian Agency for Development Cooperation NRSP

National Rural Support Programme NWFP North West Frontier Province P & D Dept. Planning and Development Department PARC

Pakistan Agricultural Research Council **PCSIR** Pakistan Council for Scientific and Industrial Research

PERI Punjab Economic Research Institute

PFF Pakistan Fisherfolk Forum

PIDE Pakistan Institute of Development Economics

PN Pakistan Navy PO Plan Objective **PQA** Port Qasim Authority PSF Pakistan Science Foundation

PSIA Pakistan Seafood Industries Association

SA Strategy Axis

SAARC South Asian Association for Regional Cooperation

SBP State Bank of Pakistan

SCDA Sindh Coastal Development Authority SDPI Sustainable Development Policy Institute SEAFDEC Southeast Asian Fisheries Development Centre

SFD Saudi Fund for Development

SIDA Swedish International Development Agency

SME Small and Medium Enterprises

SMEDA Small and Medium Enterprises Development Authority

SNE Sanctioned New Expenditure

Support to Regional Aquatic Resources Management STREAM Space and Upper Atmospheric Research Commission SUPARCO TED

Turtle Excluder Device

TURF Territorial Use Rights in Fisheries UNDP United Nations Development Programme UNEP United Nations Environment Programme UNIDO

United Nations Industrial Development Organisation United Nations Development Fund for Women UNIFEM WAPDA Water and Power Development Authority

WB World Bank WFC World Fish Center

WWF World Wildlife Fund for Nature ZSD Zoological Survey Department

ZTBL Zari Taraquati Bank Limited (formerly Agricultural Development Bank of Pakistan)

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Foreword

The National Policy and Strategy for Fisheries and Aquaculture Development in Pakistan is the result of a comprehensive consultative process that has involved a large number of stakeholders at all levels between 2004 and 2006.

The National Policy and Strategy for Fisheries and Aquaculture Development in Pakistan is constituted of several parts. Part 1 presents the policy, strategy and its implementation plan (activities). Part 2 details the institutional arrangements necessary for the overseeing of the policy implementation process, as well as project concept notes elaborated by the GOP towards the implementation of the policy. Part 3 is constituted of a legal review of the policy, with recommendations for legal improvements to support implementation. While Part 1 is here to stay and will guide the Government of Pakistan in achieving the policy goals, supportive Parts 2 and 3, at the time of writing, were work in progress and may be subsequently modified/updated.

It is understood that the present National Policy and Strategy for Fisheries and Aquaculture Development in Pakistan does not supplant, nor contradict, previous policies elaborated for the fisheries and aquaculture sectors.

Policy formulation process

The components of a policy document - a brief overview

A policy document is formulated to give directions to the development of a sector. The results of a planning process, like the one undertaken to formulate this document, can be disaggregated into a framework with four linked steps: policy goals; strategies with objectives; a plan; and a series of activities. While strategies deal with the 'how' of policy goals, plans and activities deal with 'what', 'who' and 'when' questions in relation to policy implementation.

Following the identification of key issues and problems, the first step is the articulation of the broad policy goals in a *policy* framework. This spells out directions of development a country wishes to follow for a given sector, e.g. fisheries and aquaculture. By their very nature, these tend to be broad in scope and may typically relate to issues such as sustainable resource exploitation, poverty alleviation, food security and economic growth.

Designing a *strategy* comes second, as a strategy takes each policy goal and envisages how it could be met. It is normal for each policy goal to be supported by a number of different strategies. Also of importance is the specification of cross-cutting strategies in support of more than one policy goal and sometimes other strategy objectives. For example, strategies relating to human and institutional capacity development, research, and strengthening cross-sectoral collaboration may all help to support a number of policy goals, as well as the realisation of objectives of a more 'technical' nature.

How to go about achieving the strategy objectives is provided in the *plan* (the third step). The plan specifies the desired results which, if realized, would support each strategy objective. Again, each strategy may have a number of plans supporting it.

The fourth and final stage is to specify the detailed *activities* to be undertaken as part of each plan. These activities should be time-bound, and have allocated responsibilities to those required to undertake them.

It is sometimes possible to specify activities at the third stage, and combine them as part of a plan of activities in support of strategies. The current policy document is based on three steps: policy, strategy, and plan of activities for the development of fisheries and aquaculture in Pakistan.

Fisheries and aquaculture policy formulation in Pakistan - the chronology of events

Past policies:

No national fisheries and aquaculture specific policy has been made in Pakistan in the past. Fisheries issues were covered, to various extents, under agriculture policies or livestock policies. Although reports of the Agriculture Enquiry Committee in the 1970's and of the National Agriculture Commission in 1987 gave some attention to the fisheries sector, they did not make a major impact because problems of the sector were only inadequately addressed. Policies have, however, been made for deep sea fishing in 1988, 1995 and 2001 but these were specifically aimed at the promotion of fishing under licensing arrangements in the Exclusive Economic Zone of Pakistan and only marginally covered aspects of local/small-scale coastal fisheries.

Five Year Plans have been prepared in past for medium term planning. A separate committee for fisheries was constituted for the preparation of these plans and its recommendations accommodated. However, none of the five year plans have catered for many of the broad issues faced by those in the fisheries and aquaculture sectors.

Government Task Forces for inland and marine fisheries and aquaculture:

Two Task Forces were constituted by the Ministry of Food, Agriculture and Livestock (MINFAL) of the Government of Pakistan in 2004 for the preparation of National Fisheries Policy. A Task Force dealt with inland fisheries and aquaculture, and the other with marine fisheries and aquaculture. Through a collaborative process at Provincial/Areas and federal levels, these two subgroups prepared policy documents related to their areas of work.

TCP request:

In 2004, the Federal Government (MINFAL) approached FAO to fund a technical cooperation project (TCP) to assist in the process of formulating a policy and a strategy to enhance fisheries and aquaculture development in the country. The TCP (TCP/PAK/3005), approved and funded in May 2005, agreed on the following:

Project goal: to create an enabling environment conducive to the sustainable development and management of a growing fisheries and aquaculture sector, with emphasis on its contribution to economic growth, poverty alleviation, food security and environmental conservation.

Project purpose: to support the on-going fisheries and aquaculture policy and strategy development process in Pakistan and to facilitate its implementation.

Project outputs: i) An agreement on the appropriate course of actions for the project to follow and required contribution to Pakistan's on-going policy processes; ii) A well-defined fisheries and aquaculture policy and strategy based on good consultation; iii) An effective implementation plan for the policy and strategy at national and Provincial/Areas levels.

It was agreed that all Provinces and Areas of Pakistan should be targeted.

The approach used in the TCP: bottom-up and consensus-based policy formulation

An FAO TCP Inception Workshop was conducted in June 2005, during which a wide range of stakeholders prepared a detailed project implementation plan. The outcomes from the two government task forces were amalgamated into a single "National Fisheries Policy" draft. The contents of this draft were synthesised into a 'policy brief' by the international consultant hired by the project, and taken, with the assistance of NACA-STREAM, through a first round of community consultations across the four provinces. The policy brief was also sent to numerous stakeholders from Provincial/Areas Governments, Harbour authorities, NGOs etc. who provided their comments in written form. Based on what was learned and recorded during this first phase of community consultations and the feedback received from consulted stakeholders, the draft policy was then redrafted by FAO. Task force members and other project stakeholders from the Government of Pakistan, NACA and an international fisheries consultancy company (Poseidon Ltd.), made observations on its contents, which were then further revised by FAO until a consensus was reached. A round of Provincial/Areas stakeholder consultations followed, in which participants gave their inputs for prioritization of the various recommendations made in the draft policy document, and on its implementation. Following these Provincial/Areas stakeholder consultations in two districts of each of the four provinces, the policy document was further modified and re-named "National Policy and Strategy for Fisheries and Aquaculture Development in Pakistan".

Moving upwards from communities to Provincial/Areas governments, the policy document was then presented at two Provincial/Areas Workshops to representatives from a wide range of government and non-government institutions and organizations from the four provinces concerned as well as areas of the country. Workshop participants used the draft "National Policy and Strategy for Fisheries and Aquaculture Development in Pakistan" as the basis for practical discussion about implementation issues and priorities, and reflected on specificities (e.g. partnerships necessary, timelines, funding and targets) of the activities to achieve the strategy objectives.

Outputs from the Provincial/Areas workshops were then incorporated into the "National Policy and Strategy for Fisheries and Aquaculture Development in Pakistan" draft, which was further refined into a final draft.

The contents of this final draft document, and in particular sections related to the implementation of policy, were thoroughly discussed during a national workshop gathering federal-level government officials from MINFAL and other in-line ministries as well as provincial/area departments, and Chief Province Secretaries. Based on the outputs of the workshop, final amendments were brought to the draft policy document, which was then presented to the Secretary of MINFAL, Provinces' Chief Secretaries and other high-ranking Government Officials during a high-level meeting. Endorsement of the document and its contents was sought and obtained.

The legal implications of the "National Policy and Strategy for Fisheries and Aquaculture Development in Pakistan" were evaluated by a fisheries legislation expert and are reported in appended Part 2. The present policy document was then submitted, along with suggested legislative amendments, to the Cabinet for its approval.

Institutional arrangements to support the implementation of the policy, in harmony with the Government's desire to emphasise agri-businesses approaches to the development of the fisheries and aquaculture sectors and supported by a number of concept notes for umbrella projects which have been formulated to strengthen the implementation of the policy, are outlined in appended Part 3 of the National Policy and Strategy for Fisheries and Aquaculture Development in Pakistan.

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THE STATUS OF FISHERIES AND AQUACULTURE IN PAKISTAN

Overview and impetus for change

Overview of the current status of fisheries and aquaculture:

The fisheries sector contributes around 1% to the GDP of Pakistan. Recent government data reported that Pakistan's total fish production for 2006-07 was about 590,000 metric tonnes where 400,000 metric tonnes came from marine resources whereas 190,000 metric tonnes were produced from inland resources including aquaculture. Total value of exports for the period 2006-2007 was registered at US\$ 189 millions. Principal export markets are USA, Japan, Sri Lanka, Singapore, the EU and the Gulf States.

More than 471,000 fisherfolk, including 287,000 inland fisherfolk, find employment in the sector, while the secondary sector (fishery products processing, input provision and marketing) provides employment and income to more than 110,000 households (FAO data 2003). Capture fisheries and aquaculture together provide employment for around 1% of the total labour force available in the country.

Regarding fish consumption, for Pakistan, there was very little increase in per capita fish consumption (i.e. the estimate of the total supply available for human consumption divided by the population total) from 1.0 kg in 1961 to 2.3 kg in 2001, while the world average over the same period increased from 9.0 kg to 16.3 kg (FAO, 2004).

Pakistan is endowed with vast aquatic resources, as indicated in Table 1. Freshwater, brackishwater and marine resources could be utilised for aquaculture development as long as economically efficient and environmentally sustainable.

Table 1: Inventory of Pakistan's aquatic resources, by province.

Area in ha	Sindh	Punjab	Balochistan	N.W.F.P	Total
Rivers/ streams	160,000	2,940,000		2,408	3,102,408
Canals, drains & abandoned canals	321,340	23,700	-	1,763	346,803
Lakes	110,000	6,700	4,047	6,362	127,109
Dams/ reservoirs	97,000	65,800	6,070	26800	195,670
Waterlogged areas	3,000,000	30,000		1,600	3,031,600
Deltaic area	700,000 *	7		1,000	700,000
Flood water area	1,000,000	-			1,000,000
Fish farms **	49,170	10,400	100	560	60,230
Territorial Marine Waters (km)	352 km x 12 N.Miles	-	1,129 x 12 N.Miles	27.	1,481 x 12 N.Miles

Source: DOF GOP

* WWF-Pakistan

Concerning aquaculture production, most of the freshwater production comes from the farming of carps. Trout culture is also developing.

^{**} areas of fish farms are likely to be underestimated as many farms are not registered and no inventory system exists.

Challenges:

Since 1998, overall fish production has decreased by nearly 2 percent per year. Although this downward trend may be attributed mainly to the marine capture sector, inland freshwater resources of NWFP, Northern Areas and Balochistan are exploited below potential, with low productivity and high poverty levels encountered amongst inland fishing communities. Despite its endowment in natural resources, Pakistan ranks 28th among fishing nations in terms of production, and 50th in terms of export earnings. Addressing lack of land, seed, feed and technology for aquaculture production are necessary steps, along with addressing post-harvest losses and improving hygiene conditions which reduce the marketability of fish products and are one of the main constraints to export earnings. In addition to the supply of sub-optimal quality fish products on domestic markets, consumers' awareness of the benefits linked to increased fish consumption needs raising. Finally, institutional weaknesses in and outside the fisheries sector, and inadequate capacity of its stakeholders need to be rectified in priority to ensure that both fisheries and aquaculture develop sustainably and in harmony with other sectors of the economy, while receiving the support they need to do so.

Government's impetus for change:

Over recent years, the fisheries and aquaculture sectors have been gaining an increasing importance in the development policies of the country. The recently (2004) approved Poverty Reduction Strategy Paper (PRSP) of Pakistan, emphasizes the significant role of the fisheries sector in the national economy and for food security of the country. The PRSP proposes to address the issue of rural poverty through the accelerated distribution of state-owned land to small farmers, which is of importance to aquaculture development as land availability is an important constraint. Eighty one percent of the farmers have less than 5 hectares available for their activities.

The President's Agricultural Relief Package also states that fish culture will be promoted in the areas of Sindh where salinity levels make land unsuitable for crops but suitable for aquaculture.

As indicated in GOP's Ten Year Perspective Development Plan 2001-11, agricultural development during the next decade will focus on producing high-value crops, fisheries, livestock and dairy products for export and on supplying raw materials to agro-industries.

During the Pakistan Development Forum 2005 held on April 26th of the same year, the fisheries sector was highlighted a number of times. The *Prime Minister's speech* during the Inaugural Session of this meeting quoted "... we are also endeavouring to make our livestock and fisheries sectors more dynamic, vibrant, and competitive with industrial bases and marketing to exploit their full potential... to build on excellent linkages with Iran, Afghanistan, Central Asia and Gulf States...". In the same forum, fisheries was identified under the SME sector Phase II development and shrimp farming was declared as one of the major activity under the Value Chain Progress during a presentation at the Pakistan Development Forum 2005¹.

All of the above indicate the strong interest and willingness of the government to support the development and enhancement of production from the fisheries and aquaculture sectors.

http://siteresources.worldbank.org/PAKISTANEXTN/Resources/293051-1114424648263/SessionII-Salman.pdf

POLICY

FOR FISHERIES AND AQUACULTURE DEVELOPMENT IN PAKISTAN

In light of the constraints to address for Pakistan and its people to reap the benefits from fisheries and aquaculture development, of the immense potential of both sectors and past neglect in agricultural development and planning efforts, the Government of Pakistan (GOP) has decided to give the sector the attention it deserves. To do so, and through a consultative process, it has decided upon three policy goals for fisheries and aquaculture. It has also agreed on a number of guiding principles, and has identified key players and monitoring indicators.

The Government's three policy goals:

The three policy goals that the Government of Pakistan has set to achieve are to:

- 1. Increase the contribution of the fisheries and aquaculture sectors to national economic growth
- 2. Increase the contribution of the fisheries and aquaculture sectors to poverty alleviation
 - 3. Increase the contribution of the fisheries and aquaculture sectors to food security

Fish and other aquatic products are now recognised as being commodities of high importance in the economies, livelihoods and diets of many South Asian countries.

Fisheries contributes to national economic growth in many countries where comparative economic advantage is derived from appropriate ambient conditions and/or favorable input, labor and processing costs and facilitating administrative arrangements underlying efficient production, distribution, export and quality assurance.

With regards to the second goal of poverty alleviation, the United Nations World Summit on Sustainable Development 2002, the 2000 World Development Report published by the World Bank, the UN Millennium Declaration adopted in 2000², and the 1996 UN World Food Summit, all considered poverty alleviation as a central priority. While past development interventions in fisheries were often implicitly aimed at reducing poverty, most were not explicitly focused on improving the living conditions of the poor. Rather, they aimed to accelerate economic growth solely through technology and infrastructure development and through market-led economic policies. The lack of an explicit focus on poverty and the inequitable distributional impacts of development programmes may explain the ineffectiveness of many fishery development interventions. As specifically mentioned, the policy goal of poverty alleviation requires consideration of the distributional benefits arising from the sector. Furthermore, poverty alleviation encompasses the dual goals of both poverty reduction (i.e. wealth generation and capital accumulation lifting people out of poverty) and poverty prevention (i.e. reducing risks and

² The Millennium Declaration contains the commitment to halve, by the year 2015, the proportion of the world's population whose income is less than one dollar a day

increasing safety net functions to reduce vulnerability). Poverty alleviation is thus an inclusive term encompassing both poverty reduction and poverty prevention (and vulnerability reduction) which the strengthening and development of fisheries and aquaculture can address.

With regards to the third policy goal food security, at an international conference on the Sustainable Contribution of Fisheries to Food Supply held in Kyoto, Japan in 1995, the 95 participating states approved a Declaration and a Plan of Action to enhance the contribution of fisheries to human food supply. The 1996 World Food Summit stressed the connection between food security and the need for sustainable management of natural resources. The 2002 World Summit on Sustainable Development also focused on food security as a key issue and reiterated a global commitment to responsible fisheries.

The Government's guiding principles:

To achieve these three policy goals, MINFAL has to recognise the need to work in collaboration with other ministries to address broader concerns than those pertaining only the fisheries and aquaculture sectors. Most fishing communities (inland and coastal) are found to live in extreme poverty conditions and have limited access to resources, such as natural, financial, physical and human capital. This situation is exacerbated by exogenous factors such as water pollution, controversial management practices of inland and coastal fisheries and high costs of inputs for aquaculture activities, which, all combined, hinder the potential for livelihood diversification and overall quantities of fish produced. By simultaneously and adequately targeting the needs of poor communities, as well as those of the private sector and foreign markets and investors, fisheries and aquaculture can be changed into dynamic sectors to simultaneously achieve the Government's three policy goals of economic growth, poverty alleviation and food security.

In agreeing to these three policy goals and the implementation of the necessary strategy to achieve them, the Government of Pakistan has also committed itself to respect principles of:

- good governance, transparency in decision-making and finance management,

- fairness and equity,

- respect of international treaties, laws and commitments,
- participation of all groups and stakeholders, including women, in decision-making processes,

- sustainable environmental resource use, management and protection.

Roles of the three major stakeholder groups:

Government of Pakistan:

In addition, in its position of facilitator and regulator, the Government of Pakistan's role will be to:

- create a suitable and enabling environment to allow private sector initiatives to thrive while protecting the interests of the most vulnerable groups,
- establish the necessary institutions and enhance human capabilities to implement the present policy and support the overall development of the fisheries and aquaculture sectors,
- ensure coherence among measures adopted for the fisheries and aquaculture sectors with those in place in other sectors of the economy, in particular livestock and agriculture.

Private sector:

As a key partner to the Government in the development of the fisheries and aquaculture sectors, the private sector will:

increasing safety net functions to reduce vulnerability). Poverty alleviation is thus an inclusive term encompassing both poverty reduction and poverty prevention (and vulnerability reduction) which the strengthening and development of fisheries and aquaculture can address.

With regards to the third policy goal **food security**, at an international conference on the Sustainable Contribution of Fisheries to Food Supply held in Kyoto, Japan in 1995, the 95 participating states approved a Declaration and a Plan of Action to enhance the contribution of fisheries to human food supply. The 1996 World Food Summit stressed the connection between food security and the need for sustainable management of natural resources. The 2002 World Summit on Sustainable Development also focused on food security as a key issue and reiterated a global commitment to responsible fisheries.

The Government's guiding principles:

To achieve these three policy goals, MINFAL has to recognise the need to work in collaboration with other ministries to address broader concerns than those pertaining only the fisheries and aquaculture sectors. Most fishing communities (inland and coastal) are found to live in extreme poverty conditions and have limited access to resources, such as natural, financial, physical and human capital. This situation is exacerbated by exogenous factors such as water pollution, controversial management practices of inland and coastal fisheries and high costs of inputs for aquaculture activities, which, all combined, hinder the potential for livelihood diversification and overall quantities of fish produced. By simultaneously and adequately targeting the needs of poor communities, as well as those of the private sector and foreign markets and investors, fisheries and aquaculture can be changed into dynamic sectors to simultaneously achieve the Government's three policy goals of economic growth, poverty alleviation and food security.

In agreeing to these three policy goals and the implementation of the necessary strategy to achieve them, the Government of Pakistan has also committed itself to respect principles of:

- good governance, transparency in decision-making and finance management,
- fairness and equity,
- respect of international treaties, laws and commitments,
- participation of all groups and stakeholders, including women, in decision-making processes,
- sustainable environmental resource use, management and protection.

Roles of the three major stakeholder groups:

Government of Pakistan:

In addition, in its position of facilitator and regulator, the Government of Pakistan's role will be to:

- create a suitable and enabling environment to allow private sector initiatives to thrive while protecting the interests of the most vulnerable groups,
- establish the necessary institutions and enhance human capabilities to implement the present policy and support the overall development of the fisheries and aquaculture sectors,
- ensure coherence among measures adopted for the fisheries and aquaculture sectors with those in place in other sectors of the economy, in particular livestock and agriculture.

Private sector:

As a key partner to the Government in the development of the fisheries and aquaculture sectors, the private sector will:

- shape the future growth of the fisheries, and in particular aquaculture, sectors, in terms of output
- be sustainable vectors of economic and social development at community, district and

Producers' organisations:

Supporting private sector's interests, producers' organisations will:

- build the necessary institutions for the representation of fishermen and fish farmers at the Provincial/Areas and national levels,
- be a force for collective access to knowledge, information and inputs
- influence the overall development of the fisheries and aquaculture sectors.

Key indicators of progress:

Key measurable indicators of progress towards the achievement of the three policy goals of national economic growth, poverty alleviation and food security, will include:

- higher per capita fish consumption
- improved fishers' and fish-farmers' incomes
- creation of well-paid employment in the fisheries and aquaculture sectors
- increased export earnings from aquatic products.

STRATEGY

TO INCREASE NATIONAL FISH SUPPLY BASED ON SUSTAINABLE PRODUCTION AND IMPROVED MARKETING OF AQUATIC PRODUCTS

To achieve the three policy goals outlined above, the Government's underlying strategy is to increase national fish supply based on sustainable production and improved marketing of aquatic products.

The targeted production growth rate for the overall sector (including capture and culture, from marine and inland areas) has been established at 10% per annum. This target corresponds to the extra production needed to increase fish consumption from 1.2kg to 5kg per capita per year. Although it is unlikely that capture fisheries can grow at such a pace, it is estimated that most of the production increases will come from aquaculture, from both inland and coastal areas.

Although the policy timeframe, in coherence with the country's development policies, has a long-term horizon to 2025, the strategy and its implementation plan (next section) have a timeframe of 10 years to kick-start fisheries and aquaculture activities and ensure that sustained levels of production are reached to achieve the 10% annual growth target envisaged. The present strategy (and its implementation plan) should be re-evaluated and, if need be, re-oriented, according to the progress made towards the policy goals and the needs of the sectors at the end of this period.

Four fundamental common elements:

The achievement of the strategy objective, to increase national fish supply based on sustainable production and improved marketing of aquatic products, rest first and foremost on the establishment of a conducive environment that will create suitable conditions for sustainable production and improved marketing to take place. This conducive environment will be created through the realisation of four fundamental "common elements", or cross-cutting pillars supporting for the overall development of both fisheries and aquaculture. They are:

Common elements

- A. Strengthening of cross-sectoral collaborations.
- B. Institutional improvements and developments.
- C. Enhancement of research and development applied to fisheries and aquaculture
 - D. Development of human resources and skills

[&]quot;Common elements" refers to the fact that these four items underlie and are prerequisites to the realisation of the three technical strategy axes presented hereafter.

Three strategy axes:

Simultaneously, and within the conducive environment created by the realisation of the four fundamental common elements, sustainable production and improved marketing will be achieved through three strategy axes which are:

Strategy axes

- 1. Sustainable development of inland and coastal aquaculture production
- 2. Sustainable increase in inland and marine capture fisheries production
 - 3. Resolving post-harvest issues

Whilst common elements strive to create an enabling environment, the strategy axes relate to technical directions covering the development of inland and coastal aquaculture, marine and inland capture fisheries, and resolving of post-harvest issues. Strategy axis #3 deals specifically with the handling, storage, value-adding/processing, transport and marketing/commercialisation of captured and cultured species.

Figure 1 outlines the structure of the strategy and introduces the objectives of the Plan for the fulfilment of each axis and element.

1. Contribution to national economic growth, 2. poverty alleviation, 3. food security

Strategy objective

ncrease national fish supply based on sustainable production and improved marketing of aquatic products

2. Sustainable increase in capture

fisheries production

 Sustainable development of aquaculture production

> Strategy axes

(1a, 1b,

2a, 2b, 3)

PO 14.3: Encourage the production PO 1A.1: Develop high potential investment in inland aquaculture 1A - Strengthening of inland PO 14.2: Attract private sector zones for inland aquaculture. aquaculture production

Outline of plan objectives (PO)

1B - Development of aquaculture production. PO 1B.3: Facilitate the establishment PO 1B.4: Ensure that environmental concerns are fully taken account in of the culture of shrimp, finfish and mud crab in coastal areus of Sindh investment in coastal aquaculture PO 1B.1: Develop high potential PO 1B.2: Attract private sector zones for coastal aquaculture. in coastal areas and Balochistan. of aquatic species able to compete on domestic and international markets. PO IA.4: Ensure that environmental concerns are fully taken account in inland aquaculture development.

PO 2A.1: Rehabilitate marine aquatic harvesting and utilisation of untappe habitats damaged by pollution and PO 2A.2: Control over-exploitation 2A - Marine capture fisheries PO 2A.4: Establish sustainable management of marine aquatic PO 2A.3: Promote sustainable environmental degradation. marine resources.

PO 2B.2: Control over-exploitation of PO 2B.1: Rehabilitate inland aquatic habitats damaged by pollution and 2B – Inland capture fisheries activities in inland water bodies. exploitation of untapped inland PO 2B.5: Promote sport fishing PO 2B.4: Establish sustainable management of inland aquatic PO 2B.3: Promote sustainable environmental degradation. inland fisheries resources. PO 2A.5: Promote fisherfolks' safety PO 2A6: Promote sport fishing activities in coastal waters.

marine resources.

coastal aquaculture development.

preservation of fish and aquatic products. PO 3.2: Add value (transformation/ PO 3.1: Improve the handling and processing) to aquatic products.

3. Resolving post-harvest issues of

captured and cultured species

PO 3.5: Improve access of aquatic products PO 3.3: Improve transportation of aquatic PO 3.6: Improve dissemination of market PO 3.4: Improve commercialisation of to international markets. and product information. aquatic products.

> Strategy common lements

Outline of plan A, B, C, D)

objectives (PO)

(activities not detailed here)

PO A3: Establish strong collaborative partnerships and processes to ensure adequate and sustainable water flows in major rivers and tribularies and re-establish balanced water regimes/uses and ecosystems PO A1: Establish strong partnerships to attract private investment in aquaculture (inland and coastal) and post-harvest activities PO A2: Increase coordination of multiple uses of freshwater (surface and underground) PO A4: Support wide-ranging livelihood needs in fishing communities

A. Strengthening of cross-sectoral developments

PO A6: Promote environmental conservation and adopt measures to prevent damage to aquatic biodiversity by pollution and environmental degradation PO A5: Implement integrated coastal area manogement and reduce resource conflict occurrence and environmental degradation in coastal areas

PO B1: Strengthen current fisheries institutions through a better demarcation of roles and responsibilities B. Institutional improvements and development within the fisheries and aquaculture sectors PO B4: Study and reform the existing contract system for the exploitation of freshwater bodies PO B2. Reform/re-organise Provincial/Areas and district authorities and existing institutions PO B3: Support the formation of producers' organisations

PO B6: Recognise and promote the role of communities in fisheries management in coastal and inland areas PO B5: Address current fisheries and aquaculture legislation and regulations shortcomings

PO C1: Provide fisheries and aquaculture training programmes and suitable training facilities PO C2: Improve extension services for the fisheries and aquaculture sectors C. Development of human resources and skills

PO DJ:Enhance support to and improve quality and relevance of research and development applied to fisheries and aquaculture D. Enhancement of research and development applied to fisheries and aquaculture PO D2: Develop and support technical research programmes

PO D4: Monitor and ensure that social, economic, marketing and institutional issues are adequately dealt with in relation to fisheries and aquaculture development PO D3: Increase the reliability of fisheries and aquaculture statistical data country-wide

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