
Small Claims Act 1986

COOK ISLANDS

SMALL CLAIMS ACT 1986

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An Act to make provision for the establishment of tribunals to hear and determine certain small claims; to provide for the jurisdiction, powers, and procedures of those tribunals; and for the purposes connected therewith

(6 August 1986)

BE IT ENACTED by the Parliament of the Cook Islands in Session assembled, and by the authority of the same, as follows:

1. Short Title and commencement - (1) This Act may be cited as the Small Claims Act 1986.

(2) This Act shall come into force on a date to be appointed by the Queen's Representative, by Order in Executive Council.

2. Interpretation - In this Act, unless the context otherwise requires,-

"Claim" means a small claim lodged with a Tribunal under section 18 or transferred to a Tribunal under section 23;

"Claimant" means a person who lodges a claim with a Tribunal or who claims relief in any proceedings transferred to a Tribunal under section 23; and includes any person who becomes a party to proceedings on any claim in the capacity of a claimant;

"Investigator" means a person appointed under section 27(1) to inquire into, and report to a Tribunal upon, any matter of fact;

"Minister" means the Minister of Justice;

"Motor Vehicle" has the same meaning as in the Transport Act 1966;

"Prescribed" means prescribed by rules made under this Act;

"Referee" means a person appointed as such under section 7;

"Registrar", in relation to the Island of Rarotonga, means the Registrar or a Deputy Registrar of the High Court, and, in relation to any other island of the Cook Islands, means a Deputy Registrar of the High Court stationed in the island;

"Respondent" means any person against whom a claim is made and any person who becomes a party to the proceedings on that claim in the capacity of a respondent;

"Small claim" means a claim in respect of which a Tribunal has jurisdiction under sections 9 and 10;

"Tribunal" means a Small Claims Tribunal established under section 4;

"Work order" means an order to make good a defect in chattels, or a deficiency in the performance of services, by doing such work or attending to such matters (including the replacement of chattels) as may be specified in the order.

3. Act to bind the Crown - This Act shall bind the Crown.

PART I

Establishment of Tribunals

4. Establishment of Tribunals - (1) The Minister may from time to time, by notice in the Cook Islands Gazette, establish in accordance with this section such number of tribunals as he

thinks fit to exercise the jurisdiction in respect of small claims created by this Act.

(2) The tribunals established under subsection (1) shall be known as Small Claims Tribunals.

(3) The Minister may at any time, by notice in the Cook Islands Gazette, -

(a) Disestablish a Small Claims Tribunal; and

(b) Direct how the records of that Tribunal shall be dealt with.

5. Exercise of Tribunal's jurisdiction - (1) The jurisdiction of a Tribunal shall be exercised by a Referee appointed under section 7.

(2) If the Referee hearing any proceedings in respect of a claim dies, or becomes incapacitated, or is for any other reasons unable or unavailable to complete the hearing or dispose of the proceedings, they shall be heard afresh by another Referee, unless the parties agree that the proceedings be otherwise disposed of.

6. Times and places of sittings - The days, times, and places of the sittings of a Tribunal shall be determined by the Registrar.

7. Appointment of Referees - (1) The Queen's Representative may, from time to time, by warrant under his hand, appoint qualified persons to be Referees for the purposes of this Act.

(2) A person is qualified to be so appointed if he is capable by reason of his special knowledge or experience of performing the functions of a Referee.

(3) Subject to subsection (4), every person appointed as a Referee shall hold office for a term of 3 years and may, from time to time, be reappointed for a like term by the Queen's Representative.

(4) A Referee may at any time be removed from office by the Queen's Representative for disability, neglect of duty, or misconduct, proved to the satisfaction of the Queen's Representative, or may at any time resign his office by writing addressed to the Minister.

(5) A Referee may hold any other office or engage in any other employment or calling, unless the Queen's Representative considers that the proper discharge of the functions of a Referee will be impaired thereby.

8. Salary and allowances - There shall be paid to every Referee remuneration by way of fees, salary, and allowances including travelling allowances and expenses, as may be fixed from time to time by the Queen's Representative, by Order in Executive Council.

PART II

Jurisdiction, Functions, and Orders of Tribunals

9. Jurisdiction of Tribunals

- (1) Subject to this section and section 10, a Tribunal shall have jurisdiction in respect of, -

- (a) A claim founded on contract or quasi-contract; and
- (b) A claim for a declaration that a person is not liable to another person in respect of a claim or demand, founded on contract or quasi-contract, made with him by that person; and
- (c) A claim in tort for damage to property resulting from negligence in the use, care, or control of a motor vehicle.

(2) A Tribunal shall have such other jurisdiction as is conferred upon it by any other enactment.

(3) For the purposes of subsection (1), a claim is within the jurisdiction of a Tribunal only if the, total amount in respect of which an order of the Tribunal is sought does not exceed \$500 including, -

- (a) Where a claim is made for the recovery of chattels, the value of those chattels; and
- (b) Where a claim is made for a work order, the value of the work sought to be included therein.

(4) If it is necessary for the purposes of this Act to ascertain the value of any chattels or work or to resolve any dispute as to such value (whether for the purposes of subsection (3) or otherwise), that value shall be determined by the Tribunal in such manner as it thinks fit, and the Tribunal may for that purpose appoint an investigator to report to it under section 27.

(5) Subject to this Act and the Limitation Act 1950 of the Parliament of New Zealand, as applied to the Cook Islands, the jurisdiction of a Tribunal shall extend to a claim based on a cause of action which accrued before the commencement of this Act.

10. Further limitation of Jurisdiction - (1) A debt or liquidated demand may be the subject of a declaration under section 9(1) (b), but, subject to subsection (2), a claim for a debt or liquidated demand is not within the jurisdiction conferred by section 9(1) (a), unless, -

- (a) The claimant satisfies the Registrar, before the claim is lodged in a Tribunal, that the claim or a part thereof, is in dispute; or
- (b) The claimant either,-
 - (i) Satisfies the Registrar before the claim is lodged in a Tribunal; or
 - (ii) Not having lodged or attempted to lodge the claim pursuant to subparagraph (i), satisfies the Tribunal at a hearing,that the claim is in the nature of counterclaim by a respondent against a claimant; or
- (c) The claim is transferred to a Tribunal pursuant to section 23.

(2) Notwithstanding subsection (1), a Tribunal may-

- (a) Where a respondent raises a debt or liquidated demand as a defence by way of set-off, give effect to that defence;
- (b) Where it dismisses a claim for a declaration under section 9(1) (b) in respect of a debt or liquidated demand, make an order under section 16(1) (a) requiring the claimant to pay the debt or liquidated demand, or part thereof, to the respondent.

(3) Except as provided in an enactment referred to in section 9(2), a Tribunal shall have no jurisdiction in respect of any claim,-

- (a) For the recovery of land or any estate or interest therein;
- (b) In which the title to any land, or any estate or interest therein, or to any franchise in question;
- (c) In which there is a dispute concerning the entitlement of any person under a will, or settlement, or on any intestacy (including a partial intestacy).

(4) Without limiting section 9(2), nothing in sub-section (1) of that section, in so far as it confers jurisdiction in quasi-contract on a Tribunal, shall be construed as authorising a claim in respect of money due under any enactment.

(5) In subsection (4) "enactment" means a provision of any Act or of any other instrument which has legislative effect and which is authorised by or pursuant to any Act.

(6) A Tribunal may hear and determine a claim in the nature of a counterclaim to which subsection (1) (b) applies, notwithstanding that the original claim is withdrawn, abandoned, or struck out.

11. Abandonment to bring within jurisdiction - A person may abandon so much of a claim as exceeds \$500 in order to bring the claim within the jurisdiction of a Tribunal; and in that event an order of the Tribunal under this Act or any shall operate to the amount so claim and the other enactment, in relation to the claim, discharge from liability in respect of abandoned any person against whom the subsequent order is made.

12. Cause of action not to be divided - A cause of action shall not be divided into 2 or more claims for the purpose of bringing it within the jurisdiction of a Tribunal.

13. Contracting out prohibited - (1) A provision in any the commencement of this agreement (including one made before Act) to exclude or limit,-

- (a) The jurisdiction of a Tribunal; or
- (b) The right of any person to invoke that jurisdiction shall be of no effect.

(2) Without limiting the generality of subsection (1), a Tribunal shall have jurisdiction in respect of a claim notwithstanding any agreement relating thereto which provides for –

- (a) The submission to arbitration of any dispute or difference; or
- (b) The making of an award upon such a submission to be a condition precedent to any cause of action accruing to a party to the agreement.

(3) Subsection (1) does not apply where a cause of action has accrued, or is believed to have accrued, to a person and he has agreed to the settlement or compromise of the claim based on that cause of action.

14. Exclusion of other jurisdictions - (1) Where a claim is lodged with or transferred to a Tribunal and is within its jurisdiction, the issues in dispute in that claim (whether as shown in the initial claim or as emerging in the course of the hearing) shall not be the subject of proceedings between the same parties in the High Court unless,

- (a) An order is made under section 22 (2) or section 36(1) (b); or
- (b) The proceedings before the High Court were commenced before the claim was lodged with or transferred to the Tribunal; or
- (c) The claim before the Tribunal is withdrawn, abandoned, or struck out.

(2) Where subsection (1) (b) applies to proceedings before the High Court, the issues in dispute in the claim to which those proceedings relate (whether shown in the initial claim or emerging in the course of the hearing) shall not be the subject of proceedings between the same parties in a Tribunal, unless the proceedings are transferred to a Tribunal under section 23 or the claim before the High Court is withdrawn, abandoned, or struck out.

15. Functions of Tribunal - (1) The primary function of a Tribunal is to attempt to bring the parties to a dispute to an agreed settlement.

(2) Where an agreed settlement is reached, the Tribunal may make one or more of the orders which it is empowered to make under section 16 or under any other enactment, but shall not be bound by the monetary restrictions provided for by subsections (3) and (4) of section 16.

(3) If it appears to the Tribunal to be impossible to reach a settlement under subsection (1) within a reasonable time, the Tribunal shall proceed to determine the dispute.

(4) The Tribunal shall determine the dispute according to the substantial merits and justice of the case, and in doing so shall have regard to the law but shall not be bound to give effect to strict legal rights or obligations or to legal forms or technicalities.

(5) Without limiting the generality of subsection (4), a Tribunal may, in respect of any agreement or document which directly or indirectly bears upon the dispute between the parties, disregard any provision therein which excludes or limits,-

- (a) Conditions, warranties, or undertakings; or
- (b) Any right, duty, liability, or remedy which would arise or accrue in the circumstances of the dispute if there were no such exclusion or limitation.

(6) To give effect to its determination of the dispute under subsection (3), or in granting relief in respect of any claim which is not disputed (except where subsection (2) applies), the Tribunal shall make one or more of the orders which it is empowered to make under section 16 or under any other enactment.

16. Orders of Tribunal - (1) A Tribunal may, as regards any claim within its jurisdiction, make one or more of the following orders and may include therein such stipulations and conditions (whether as to the time for, or mode of, compliance or otherwise) as it thinks fit,-

- (a) The Tribunal may order a party to the proceedings to pay money to any other party;

- (b) The Tribunal may make an order declaring that a person is not liable to another in respect of a claim or demand described in section 9 (1) (b);
- (c) The Tribunal may order a party to deliver specific chattels to another party to the proceedings;
- (d) The Tribunal may make a work order against any party to the proceedings;
- (e) Where it appears to the Tribunal that an agreement between the parties, or any term thereof, is harsh or unconscionable, or that any power conferred by an agreement between them has been exercised in a harsh or unconscionable manner, the Tribunal may make an order varying the agreement, or setting it aside (either wholly or in part);
- (f) Where it appears to the Tribunal that an agreement between the parties has been induced by fraud, misrepresentation, or mistake, or any writing purporting to express the agreement between the parties does not accord with their true agreement, the Tribunal may make an order varying, or setting aside, the agreement or the writing (either wholly or in part);
- (g) The Tribunal may make an order dismissing the claim.

(2) Where a Tribunal makes a work order against a party, it, -

- (a) Shall, where the order is made under section 15 (6) or section 32 (2); and
- (b) May, where the order is made under section 15 (2), - at the same time make an order under subsection (1) (a) to be complied with as an alternative to compliance with the work order.

(3) A Tribunal shall not make an order under this Act which exceeds the monetary restriction hereunder which is applicable to that order and any order which does exceed that restriction shall be entirely of no effect. The monetary restrictions are, -

- (a) An order under subsection (1) (a) shall not require payment of money exceeding \$500;
- (b) A declaration under subsection (1) (b) shall not relate to a claim or demand exceeding \$500;
- (c) An order under subsection (1) (c) shall not relate to chattels exceeding \$500 in value;
- (d) The work to be done or matters to be attended to under a work order shall not exceed \$500 in value;
- (e) An order under paragraph (e) or paragraph (f) of subsection (1) shall not be made in respect of an agreement if the value of the consideration for the promise or act of any party to the agreement exceeds \$500.

(4) Nothing in subsections (1) or (3) shall restrict by a Tribunal of any order which it is authorised any other enactment.

17. Orders of Tribunal to be final - An order made by a Tribunal shall be final and binding on all parties to the order is made, and except as appeal shall lie in respect proceedings in which the provided in section 34, no thereof.

PART III

Proceedings of Tribunals Claims

18. Lodging of claims - (1) Proceedings shall be commenced by the lodging of a claim in the prescribed form, together with the prescribed fee, with the appropriate Tribunal.

(2) The appropriate Tribunal for the purpose of subsection (1) is that which is nearest by the most practicable route to the place where the claimant resides.

19. Notice of claim and of hearing - (1) When a claim is lodged in accordance with section 18, the Registrar shall,-

(a) Fix a time and place of hearing and give notice thereof in the prescribed form to the claimant; and

(b) As soon as is reasonably practicable, give notice of the claim and of the time and place of hearing in the prescribed form to,-

(i) The respondent; and

(ii) Every other person who appears to the Registrar to have a sufficient connection with the proceedings on the claim in the capacity of a claimant or respondent.

(2) Where a Tribunal finds that a person who appears to it to have a sufficient connection with the proceedings on a claim in the capacity of a claimant or respondent has not been given notice of the proceedings, it may direct the Registrar to give, and the Registrar shall give, to such person notice of the claim, and of the time and place of hearing.

(3) For the purposes of this section, a person has a sufficient connection with the proceedings on if his presence as a claimant or respondent is necessary to enable the Tribunal to effectually and completely determine the questions in dispute in the claim or to grant the relief which it considers to be due.

(4) Where a claim to which section 10(1) (b) (ii) applies is made at a hearing, the Tribunal may, in relation to that claim, dispense with the requirements of this section or of section 18 (2), or any of those requirements, if it appears to the Tribunal that neither the respondent in the claim nor any other person will be prejudiced thereby.

20. Parties - (1) Subject to subsection (2), the claimant, the respondent, and every person to whom notice of a claim has been given under section 19(1) (b) (ii) or section 19(2) shall be the parties to the proceedings on that claim.

(2) A Tribunal may, at any time order that the name of a person who appears to it to have been improperly joined as a party be struck out from the proceedings.

21. Minors - (1) Subject to this section, a minor may be a party to, and shall be bound by, proceedings in a Tribunal as if he were a person of full age and capacity.

(2) Where a minor who has not attained the age of 18 years is a party to any proceedings in a Tribunal, the Tribunal may, if it considers that it would be in the interests of the minor to do so,-

(a) At any time appoint to represent the minor a person who is willing to do so and who is not disqualified by section 24(5), and authorise that person to control the conduct of the minor's case; or

(b) When approving a representative under section 24(3), or at any time thereafter, authorise that representative to control the conduct of the minor's case.

(3) A person empowered by or under this section to control the conduct of the case of another person may do all such things in the proceedings as he could do if he himself were a party to the proceedings in place of that other person.

(4) In this section "proceedings in a Tribunal" means,-

(a) Proceedings in a Tribunal or on appeal from a Tribunal;

(b) A settlement agreed to in the course of proceedings referred to in paragraph (a);

(c) Proceedings under section 31(1) for enforcement of an order, and includes any order made in proceedings as so defined.

22. Transfer of proceedings to High Court - (1) Where any proceedings have been commenced in a Tribunal which it has no jurisdiction to hear and determine, the Tribunal may, instead of striking out the proceedings, order that they be transferred to the High Court in its ordinary civil jurisdiction.

(2) Where any proceedings Tribunal which in the opinion of properly be determined in the High on the application of a party or of that the proceedings be transferred to have been commenced in the Tribunal would more Court, the Tribunal may, its own motion, order the High Court.

23. Transfer of proceedings from High Court - (1) This subsection applies where proceedings within the jurisdiction of a Tribunal have been commenced in the High Court before a claim in respect of the same issues between the same parties has been lodged in, or transferred to, a Tribunal,-

(a) If the defendant, within the number of days specified by rules made under the Judicature Act 1980-81, files a notice of intention to defend the claim and requests in that notice that the proceedings be transferred to the Tribunal, the Registrar shall transfer the proceedings accordingly;

(b) In every other case the Registrar may, on the application of either party or of his own motion, order that the proceedings be transferred to the Tribunal, subject to such provision (if any) as to payment of costs as he thinks fit.

(2) A Tribunal to which proceedings are transferred under subsection (1) may have regard to any notes of evidence transmitted to it and it shall not be necessary for that evidence to be given again in the Tribunal unless the Tribunal so requires.

Hearings

24. Right of audience - (1) At the hearing of a claim every party shall be entitled to attend and be heard.

(2) Subject to subsection (3), no party shall appear by a representative unless it appears to the Tribunal to be proper in all the circumstances to so allow, and the Tribunal approves such representative.

(3) The following parties may appear by a representative who is approved by the Tribunal,-

(a) The Crown, if the representative is a servant of the Crown;

(b) A corporation or an unincorporated body of persons if the representative is an employee or member thereof;

(c) A person jointly liable or entitled with another or others, if the representative is one of the persons jointly liable or entitled or, in the case of a partnership, is an employee of those persons;

(d) A minor.

(4) A Tribunal shall, where a representative of a party is proposed for its approval, satisfy itself that the person proposed has sufficient personal knowledge of the case and sufficient authority to bind the party.

(5) A Tribunal shall not appoint under section 21(2) (a), or approve as a representative under subsection (2) or subsection (3), of section 24, a person who is, or has been, enrolled as a barrister or solicitor or who, in the opinion of the Tribunal is, or has been, regularly engaged in advocacy work before other tribunals; but this prohibition does not apply where the person proposed for approval under subsection (3) is a person or one of the persons jointly liable or entitled with another or others.

25. Proceedings to be held in private - (1) All proceedings before a Tribunal shall be held in private.

(2) Nothing in subsection (1) shall prevent a Tribunal from hearing 2 or more claims together if it appears to the Tribunal that it would be convenient to the Tribunal and the parties to do so.

(3) Notwithstanding subsection (1), a Tribunal may permit to be present at any proceedings a person who has a genuine and proper interest either in those proceedings or in the proceedings of Tribunals generally.

26. Evidence - (1) Evidence tendered to a Tribunal by or on behalf of a party to any proceedings need not be given on oath, but the Tribunal may at any stage of the proceedings require that such evidence, or any specified part thereof, be given on oath whether orally or in writing.

(2) A Tribunal may, on its own initiative, seek and receive such other evidence and make such other investigations and inquiries as it thinks fit. All evidence and information so received or ascertained shall be disclosed to every party.

(3) A Tribunal may receive and take into account any relevant evidence or information, whether or not it would normally be admissible in a Court of law.

27. Investigator may be appointed - (1) A Tribunal may, if it thinks fit; appoint a person to inquire into, and report to it upon, any matter of fact having a bearing on any proceedings and may give such directions as to the nature, scope, and conduct of the inquiry as it thinks fit.

(2) A person appointed under subsection (1) shall be paid, out of money appropriated by Parliament for the purpose, such fees and expenses as are fixed by the Tribunal in accordance with a scale approved by the Minister of Justice.

28. Tribunal may act on evidence available - (1) Where the case of any party is not presented to the Tribunal, after reasonable opportunity has been given to him to do so, the issues in dispute in the proceedings may be resolved by the Tribunal, or relief in respect of an undisputed claim may be granted by it, on such evidence or information as is before it, including evidence or information obtained pursuant to section 26(2).

(2) An order made by the Tribunal in the circumstances described in subsection (1) shall not be challenged on the ground that the case of the party was not presented to the Tribunal, but the party may apply for a rehearing under section 33 on the ground that there was sufficient reason for his failure to present his case.

29. No costs allowable - Costs shall not be awarded against a party unless, in the opinion of the Tribunal, a claim made by that party is frivolous or vexatious, in which case it may order that party to pay,-

(a) To the Crown, the fees and expenses of any witness, or of any Investigator, which have been paid by the Crown;

(b) To a party, the reasonable costs of that party in connection with the proceedings.

30. Procedure where no provision made - Subject to this Act and any rules made thereunder, a Tribunal shall adopt such procedure as it thinks best suited to the ends of justice.

Enforcement of Order

31. Enforcement of orders except work orders - (1) Every order made by a Tribunal requiring a party to pay money or deliver specific chattels to another party shall be deemed to be an order of the High Court, and, subject to this section, may be enforced accordingly.

(2) Where application is made to the High Court for the issue of any process to enforce an order provided for by section 16 (2) (requiring a party to pay money to another as an alternative to compliance with a work order), the Registrar shall give notice of the application to the party against whom enforcement is sought.

(3) If a party does not file in the High Court, within the period prescribed for so doing, a notice of objection in the prescribed form, the order may, after the expiry of that period, be enforced pursuant to subsection (1).

(4) The notice referred to in subsection (3) may be given on the ground that it is the belief of the party that the order of the Tribunal has been fully complied with and that he therefore disputes the entitlement of the applicant to enforce it.

(5) If the party against whom enforcement is sought files the notice referred to in subsection (3) within the prescribed time, the Registrar shall refer the matter to the Tribunal to be heard and determined under section 32(2).

(6) No filing fee shall be payable by a person who seeks to enforce an order pursuant to subsection (1), but any fee which would otherwise be payable therefor shall be recoverable from the opposite party for the credit of the Cook Islands Government Account.

32. Enforcement of work orders - (1) Where,-

(a) A party in whose favour a work order has been made considers that the work order has not been complied with by the other party; and

(b) That other party has not complied with the alternative money order provided for by section 16(2),-

the party in whose favour the work order was made may, instead of applying to the High Court for the issue of a process for enforcement pursuant to section 31(1), lodge in the Tribunal a request in the prescribed form that the work order be enforced.

(2) Subsequent proceedings shall be taken on a request for enforcement under subsection (1) and on a notice under section 31(5) as if the notice were a claim lodged under section 18; and upon the hearing of the matter the Tribunal may,-

(a) Vary the work order, or make a further work order, or any other order which is authorised by section 16;

(b) Grant leave to the party in whose favour the work order was made to enforce the alternative money order provided for by section 16(2) or so much thereof as the Tribunal may allow and either subject to or without compliance with the provisions of section 31(2);

(c) Discharge any order previously made by the Tribunal.

(3) After the expiration of 12 months from the date of a work order, it shall not be enforced without the leave of the Tribunal.

PART IV

Rehearing and appeals

33. Rehearing - (1) Subject to subsection (2), a Tribunal may, upon the application of a party to any proceedings, order the rehearing of a claim, to be had upon such terms as it thinks fit.

(2) A rehearing may be ordered under subsection (1) only where an order has been made under section 15(6) or section 32(2), and in the latter case, shall be limited to rehearing the enforcement proceedings taken under that section.

(3) Every application for a rehearing shall be made within 14 days after the Tribunal's order and shall be served upon the other parties to the proceedings.

(4) Upon a rehearing being granted,-

(a) The Registrar shall notify all parties to the proceedings of the making of the order and of the time and place appointed for the rehearing; and

(b) The order of the Tribunal made upon the first hearing shall cease to have effect.

(5) Notwithstanding subsection (4)(b), if the party on whose application a rehearing is ordered does not appear at the time and place for the rehearing or at any time and place to which the rehearing is adjourned, the Tribunal may, without rehearing or further rehearing the claim, direct that the original order be restored to full force and effect.

(6) This Act shall apply to a rehearing in all respects as it applies to an original hearing.

34. Appeals - (1) Any party to proceedings before a Tribunal may appeal to the High Court against an order made by the Tribunal under section 15(6) or section 32(2) on the grounds that,-

(a) The proceedings were conducted by the Referee; or

(b) An inquiry was carried out by an Investigator,

in a manner which was unfair to the appellant and prejudicially affected the result of the proceedings.

(2) An appeal shall be brought by a party by the filing of a notice of appeal, in the prescribed form, in the High Court within 14 days after the Tribunal's order.

(3) As soon as practicable after such notice of appeal has been filed, the Registrar shall lodge a copy thereof in the Tribunal's records relating to the proceedings.

(4) The Registrar shall fix the time and place for the hearing of the appeal and shall notify the appellant.

(5) A copy of every notice of appeal together with a notice of the time and place for hearing the appeal shall be served by the Registrar on every other party to the proceedings before the Tribunal, and each such party may appear and be heard.

(6) The filing of a notice of appeal against an order shall operate as a stay of any process for the enforcement of that order, but the Tribunal may at any time, on the application of a party to the proceedings order that any process may be resumed or commenced or, the process having been resumed or commenced, order that it be further stayed.

35. Referee or Investigator to furnish report – (1) Within 14 days after a notice of appeal has been lodged Tribunal's records under section 34(3), the Referee who heard the proceedings and, where applicable, the Investigator, shall furnish to the Registrar a report on the manner in

which the proceedings were, or where applicable the inquiry was, conducted and the reasons therefor.

(2) A Referee shall keep a record of the proceedings of a Tribunal sufficient to enable him, if required, to furnish a report under subsection (1), and an Investigator shall do likewise in relation to an inquiry conducted by him.

(3) Where for any reason, the Referee who heard the proceedings or, where applicable, the Investigator, is unavailable to furnish the report, the same shall be compiled by the Registrar from such information as he is able to collect from the records of the Tribunal or otherwise.

36. Powers of High Court on appeal - (1) On the hearing of the appeal, the High Court may,-

- (a) Quash the order of the Tribunal and order a rehearing of the claim in the Tribunal on such terms as the Court thinks fit; or
- (b) Quash the order and transfer the proceedings to the High Court for hearing; or
- (c) Dismiss the appeal.

(2) In ordering a rehearing under subsection (1)(a), the High Court may give to the Tribunal such directions as it thinks fit as to the conduct of the rehearing.

(3) An appeal under this section shall be heard by a Judge of the High Court in chambers and, subject to this Act and any rules made thereunder, the procedure thereat shall be as he may determine.

PART V

Miscellaneous Provisions

37. Want of form - No proceedings of a Tribunal, or order, or other document thereof shall be set aside or quashed for want of form.

38. Registrar to provide assistance - A Registrar shall ensure that assistance is reasonably available from himself or his staff to any person who seeks it in completing the forms required by this Act, or any rules made thereunder, in relation to the lodging of a claim in a Tribunal, an application for a rehearing, an appeal against an order of a Tribunal, or the enforcement of an order in the Tribunal or in the High Court.

39. Contempt of Tribunal - (1) Any person who,-

- (a) Wilfully assaults, insults, or obstructs a Referee, or any witness or any officer of a Tribunal during a sitting of a Tribunal or while a Referee, a witness, or an officer is going to or returning from a sitting of a Tribunal; or
- (b) Wilfully assaults, insults, or obstructs any person in attendance at a sitting of a Tribunal; or
- (c) Wilfully interrupts, or otherwise misbehaves at, a sitting of a Tribunal; or

(d) Wilfully and without lawful excuse disobeys any order or direction of a Tribunal (other than an order mentioned in section 15(2), section 15(6), or section 32(2)) in the course of the hearing of any proceedings, commits an offence and is liable to a fine not exceeding \$200.

(2) A Referee may order the exclusion from a sitting of a Tribunal of any person whose behaviour, in the opinion of the Referee, constitutes an offence against subsection (1), whether or not such person is charged with the offence, and a Registrar, or officer under his control, or member of the Police may take such steps as are reasonably necessary to enforce such exclusion.

40. Publication of orders - The Registrar shall cause to be published, in such manner as the Minister from time to time directs, such particulars relating to proceedings in Tribunals as the Minister specifies in the direction.

41. Protection of Referees, Investigators, etc. - (1) A Referee shall have and enjoy the same protection as a Justice of the Peace has and enjoys under section 27 of the Judicature Act 1980-81.

(2) For the avoidance of doubt as to the privileges and immunities of Referees, parties, representatives and witnesses in the proceedings of a Tribunal it is declared that such proceedings are judicial proceedings.

(3) The privileges and immunities referred to in subsection (2) shall extend and apply to,-

- (a) A Tribunal acting under section 26(2); and
- (b) An Investigator acting under section 27; and
- (c) A person who gives information, or makes any statement, to the Investigator or Tribunal on any such occasion.

42. Rules - (1) The Queen's Representative may from time to time, by Order in Executive Council, make rules,-

- (a) Regulating the practice and procedure of Tribunals;
- (b) Prescribing such things (including fees) as are required by this Act to be prescribed;
- (c) Prescribing such matters as are necessary for carrying out the provisions of this Act.

(2) Without limiting the generality of subsection (1), rules may be made providing for the following,-

- (a) The keeping of records by Tribunals and the form thereof;
- (b) The form of documents to be issued by Tribunals and the sealing of its documents;
- (c) The form and content of documents to be used by parties and intending parties, and the service of documents and the giving of notices by such persons;
- (d) The functions, powers, and duties of Tribunals and Registrars in relation to,-
 - (i) The service of documents and giving of notices;
 - (ii) The enlargement of dates of hearing;
 - (iii) The adjournment of proceedings;

- (iv) The reports of Investigators;
- (e) The withdrawal and amendment of claims;
- (f) The summoning of witnesses, and the payment of witnesses from public funds or otherwise;
- (g) The commission of offences by, and punishment of, persons who refuse to give evidence or obey a summons to witness;
- (h) The functions, powers, and duties of Investigators;
- (i) The transfer of proceedings,-
 - (i) From the High Court to a Tribunal;
 - (ii) From a Tribunal to High Court;
 - (iii) From one Tribunal to another;
- (j) The removal of orders of Tribunals into the High Court for enforcement;
- (k) The searching of the records of Tribunals.

(3) Notwithstanding section 43, rules made under this section may make particular provision for,-

- (a) The giving of notices to, and service of documents on, the Crown; and
- (b) The length of the notice to be given to the Crown before proceedings to which the Crown is a party may be heard.

43. Crown Proceedings Act 1950 not restricted - Nothing in this Act shall limit or restrict the operation of the Crown Proceedings Act 1950 in its application to the Cook Islands.

This Act is administered in the Justice Department.
