

THE ACCELERATION OF DEVELOPMENT OF PAPUA AND WEST PAPUA PROVINCES
(Presidential Instruction No. 5/2007 dated May 16, 2007)

THE PRESIDENT OF THE REPUBLIC OF INDONESIA,

In framework of expediting the development of Papua and West Papua Provinces and in order to follow up the implementation of Law No. 21/2000 on Special Autonomy for the Papua Province, we hereby instruct:

1. The Coordinating Minister for Economy;
2. The Minister of Public Works;
3. The Minister of Transportation;
4. The Minister of Home Affairs;
5. The Minister of Agriculture;
6. The Minister of Marine and Fishery;
7. The Minister of Forestry;
8. The Minister of National Education;
9. The Minister of Health;
10. The Minister of Finance;
11. The State Minister for National Development Planning/Head of the National Development Planning Board;
12. The Governor of Papua Province;
13. The Governor of West Papua
14. Regents/Mayors in Papua and West Papua Provinces

To observe the following provisions:

FIRST:

To take necessary measures in accordance with their respective tasks, functions and scopes of authority in the framework of expediting the development of Papua and West Papua Provinces.

SECOND:

The measures as meant in Dictum FIRST are taken by observing the new deal policy for Papua with priorities:

- a. Enhancing food security and reducing poverty;
- b. Enhancing the quality of education;
- c. Enhancing the quality of medical service;
- d. Enhancing basic infrastructure to increase accessibility in isolated, remote areas and border areas;
- e. Affirmative action for development of Papuan tribes.

THIRD:

1. The Governors of Papua and West Papua Provinces become the personnel in responsible for the accel-

eration of development in their respective regions and specify the new deal policy for Papua as meant in Dictum SECOND by the following measures:

- a. Formulating Master Plans for the Acceleration of Development of Papua and West Papua Provinces by broking down the plans into five priorities to the settlement of problems and acceleration of development as meant in Dictum SECOND according the problems and characteristics of the respective regions, wherein the development of transportation infrastructure becomes the first priority;
- b. Formulating Action Plans for Expediting Development in their respective regions in cooperation with ministries/institutions concerned, by referring to the Master Plans as meant in letter a;
- c. Implementing and controlling the Master Plans and Action Plans for the Acceleration of Development as meant in letters a and b;
- d. Coordinating and synchronizing the planning and implementation of the regional development in the framework of supporting concrete and comprehensive measures for the settlement of problems and acceleration of development in their respective regions by referring to document of the respective Regional Medium-Term Development Plans (RPJMD) and Regional Administration Action Plans (RKPD);
- e. Enhancing institutional capacity and apparatuses of regional administration to realize clean, good and accountable regional governments;
- f. Synergizing the utilization of fund of Regional Budgets of Revenue and Expenditure (APBD) with the State Budget of Revenue and Expenditure (APBN), which is allocated through ministries/institutions to development in Papua and West Papua Provinces;
- g. Controlling the implementation of this presidential instruction in regions in accordance with their respective scopes of authority.

2. Regents and Mayors in Papua and West Papua Provinces under coordination of the respective governors, taking the following measures:

a. coordinating

- a. Coordinating and synchronizing the planning and implementation and control over regional development in the framework of settling the problems and acceleration of development in their respective regions;
- b. Implementing the Master Plans and Action Plans for the Acceleration of Development in their respective regions;
- c. Monitoring and evaluating the implementation of this presidential instruction and reporting to governors periodically.

FOURTH:

In order to help implement the program for acceleration of development of Papua and West Papua Provinces effectively and efficiently:

1. The Coordinating Minister for Economy coordinates policies on the acceleration of development in the economic sector, particularly in the development of transportation infrastructure and other productive sectors executed by ministries/institutions in the realization of acceleration of development of Papua and West Papua Provinces;
2. The Minister of Public Works:
 - a. To provide technical assistance for Papua and West Papua Provincial Governments in formulating Regional Layout Plans of Papua and West Papua Provinces;
 - b. To provide support for Papua and West Papua Provincial Governments in building regional basic infrastructure, covering road and bridge, developing industrial and food production centers, centers of resettlement, opening regions from isolation, and building irrigation networks to support food security as well as providing drinking water, sanitation, drainage and waste water infrastructure in accordance with the Master Plans.
3. The Minister of Transportation:
 - a. To provide support for Papua and West Papua Provincial Governments in building integrated transportation service and network system (land, sea and air) by maximizing the potentials of public and private participation in opening regions from isolation, developing industrial and food production centers, centers of resettlement, facilitating the distribution of goods and mobility of people, as well as supporting food security in accordance with Regional Transportation Order (Tetrawil) and Master Plans;
 - b. To provide support for Papua and West Papua Provincial Governments in providing service and subsidy for pioneer transport to open isolation and support the acceleration of development in isolated, remote and border areas.
4. The Minister of Home Affairs:
 - a. To provide support for Papua and West Papua Provincial Governments in fostering and enhancing regional government apparatuses in accordance with Master Plans;
 - b. To provide support for the Papua and West Papua Provincial Governments in enhancing institutional capacity and harmonizing working relations between institutions of regional governments and communities in both provinces and regencies/cities.
5. The Minister of Agriculture:
 - a. To provide support for Papua and West Papua Provincial Governments in building production centers to realize food security and other leading areas in accordance with the Master Plans;
 - b. To facilitate Papua and West Papua Provincial Governments in building agricultural infrastructure and developing local food diversification and sufficiently food villages, agricultural products as source of environmentally sound bioenergy, agricultural institutions and resources as well as increasing private investments, agro industry and marketing of agricultural products by referring to the Master Plans;
6. The Minister of Marine and Fishery:
 - a. To provide support for Papua and West Papua Provincial Governments in driving up smallholder fishery business through the development of centers of fishery and marine commodities in Papua and West Papua Provinces in accordance with the Master Plans;
 - b. To take efforts to increase the added value of fishery and marine products by building supporting-facilities and infrastructure as well as fishing and fish breeding industry;

- c. To provide support for the Papua and West Papua Provincial Governments in enhancing supervision and control over fishery and marine resources to prevent destruction and theft of marine resources (illegal fishing).
7. The Minister of Forestry:
- a. To provide support for the Papua and West Papua Provincial Governments in implementing forestry policies aiming at maximizing the utilization of natural resources and environmental services in a sustainable manner, increasing and developing smallholder economic activities by observing the empowerment of local communities in the forestry sector, as well as developing models of investment cooperation between the government, business communities and society in accordance with the Master Plans;
 - b. To prevent illegal logging and illegal trading;
 - c. To support the settlement of conflicts arising from the use of forest areas with other sectors.
8. The Minister of National Education:
- a. To provide support for the Papua and West Papua Provincial Governments in enhancing education access, quality and competitiveness of graduates through the provision of educational facilities and infrastructure, enhancement of quantity and quality of educators and educational officers as well as the quality of education through formal and non-formal educational in basic, medium and high education levels in accordance with the Master Plans;
 - b. To facilitate the Papua and West Papua Provincial Governments in organizing vocational education, skill and expertise adjusted to developments of science, technology, regional condition and socio culture and future challengers of the development;
 - c. To facilitate the Papua and West Papua Provincial Governments in paving a way for the building of local-advantage schools;
 - d. To open broader opportunity for local Papuan people to attain education in best universities outside the Papua and West Papua Provinces and make efforts to provide scholarship.
9. The Minister of Health:
- a. To provide support for the Papua and West Papua Provincial Governments in enhancing access, quality and resources of medical service for communities in isolated, remote and border areas and islands through the enhancement of service of Public Health Centers (Puskesmas) and their networks as well as the building and enhancement of public hospitals in accordance with the Master Plans;
 - b. To facilitate the Papua and West Papua Provincial Governments in enhancing efforts to prevent and combat contagious diseases, such as HIV/AIDS, tuberculosis, malaria, acute respiratory problem as well as other non-contagious diseases;
 - c. To facilitate the Papua and West Papua Provincial Governments in enhancing mother, child and reproduction health;
 - d. To provide support for the Papua and West Papua Provincial Governments in enhancing nutrition of people and hygiene mainly in isolated, remote areas and islands.
10. The Minister of Finance:
- a. to maximize the financing of development from source of APBN and/or other non-binding funding sources to implement the acceleration of development of the Papua and West Papua Provinces;
 - b. to make efforts to provide fiscal incentives to drive up private investments in accordance with legislation.
11. The State Minister for National Development Planning Board/Head of the National Development Planning Board:
- a. To provide support for the Papua and West Papua Provincial Governments in formulating Master Plans for Acceleration of the Development of the Papua and West Papua Provinces suitable to the new deal policy for Papua;
 - b. To synchronize and coordinate the planning of development with provincial governments and regional/municipal governments, particularly in the formulation and implementation of RPJMP and RKPDP in the respective regions in the framework of accelerating the development of the Papua and West Papua Provinces.

FIFTH:

1. The acceleration of development of the Papua and West Papua Provinces needs special efforts through the development of transportation infrastructure which is executed on the basis of Action Plan formulated on the basis of the Action Plans for Accelerating the Development of the Papua and West Papua Provinces, as contained in this presidential instruction.
2. The action Plans for other sectors related to the new deal policy for Papua will be formulated specifically by referring to the Master Plans for Accelerating the Development of the Papua and West Papua Provinces.

SIXTH:

In order to coordinate, synergize and harmonize the programs and policies of sectors executed by ministers in the framework of supporting the implementation of the program for accelerating the development of the Papua and West Papua Provinces executed by the governors, the Assistance Team for Accelerating the Development of the Papua and West Papua Provinces is established with the composition as follows:

- a. Chairman concurrently The Coordinating member Minister for Economy;
- b. Members : 1. The Minister of Public Works;
2. The Minister of Transportation;
3. The Minister of Home Affairs;
4. The Minister of Agriculture;
5. The Minister of Marine and Fishery;
6. The Minister of Forestry;
7. The Minister of National Education;
8. The Minister of Health;
9. The Minister of Finance;
10. The State Minister for National Development Planning/Head of the National Development Planning Board;

SEVENTH:

If necessary, the Assistance Team for Accelerating the Development of the Papua and West Papua Provinces as meant in Dictum SIXTH can establish sec-

retariat to help facilitate the tasks stipulated by the Chairman of the Assistance Team.

EIGHTH:

In the framework of implementing this presidential instruction:

1. Governors reports results of accomplishment of the acceleration of development in their respective regions to the President with a copy made available to the Chairman of the Assistance Team for Accelerating the Development of the Papua and West Papua Provinces periodically or at anytime if necessary.
2. The Coordinating Minister for Economy as the Chairman of the Assistance Team reports results of activities of the Assistance Team for Accelerating the Development of the Papua and West Papua Provinces to the President periodically or at anytime, if necessary.

NINTH:

The acceleration of development of the Papua and West Papua Provinces is executed by empowering the funding resulting from APBN, APBD as well as other non-binding funding sources.

TENTH:

To implement this presidential instruction in a full sense of responsibility.

The presidential instruction comes into force as from the date of issuance.

Issued in Jakarta

On May 16, 2007

THE PRESIDENT OF THE REPUBLIC OF INDONESIA

Sgd

DR. H. SUSILO BAMBANG YUDHOYONO

ATTACHMENT:

THE ACTION PLAN FOR THE DEVELOPMENT OF
TRANSPORTATION INFRASTRUCTURE IN
THE FRAMEWORK OF
ACCELERATING THE DEVELOPMENT OF
THE PAPUA AND WEST PAPUA PROVINCES 2007-2009

A. GENERAL

1. Background

Development of transportation infrastructure plays important role in the development of a region as well as supporting the growth of other sectors. Accessibility and coverage of transportation infrastructure service can tie up inter-regional support and create equitable distribution of inter-regional development. Both Papua Province and West Papua Province constitute strategic regions in Indonesia Eastern Region sharing border with other countries as well as having potentials of natural resources and human resources that need integrated development and support from the availability of transportation infrastructure service which can reach the whole territory of the provinces. Limited transportation infrastructure in Papua and West Papua Provinces is the most serious obstacle for the development so as to need a commitment and action plan for the development of transportation infrastructure expected to expedite the development of the regions in an integrated manner.

2. General Condition of Regions, Population and Transportation Service.

- a. The total size of Papua is 421,981 km² with topography consisting of mountainous areas in the central part and vast mainland in the form of swampy area in the coastal part.
- b. The total population is 2,576,822, of which some 70% lives rural areas/towns and isolated central mountainous areas.
- c. The region has great potential of natural resources.
- d. Transportation infrastructure remains limited in the term of quantity and coverage thus causing high cost economy.

3. Regional Development General Policy

- a. To enhance the quality of life and welfare of communities of Papua and West Papua Provinces;
- b. Service provided by the government and private sector focusing on community development in towns.

- c. Acceleration of the development of transportation infrastructure to increase accessibility of isolated, remote and border areas in the framework of expediting the development of Papua and West Papua Provinces in line with the new deal policy for Papua.
- d. Competitive investment development.
- e. Strengthening of law and democracy.

B. STUDY ON LAYOUT AND FOCUS OF DEVELOPMENT

1. Layout Planning Policy

- a. To support the enhancement as well as fortify unity, cohesiveness and totality of national life and state defense;
- b. To place communal rights in layout as an effort to preserve local socio cultural values;
- c. To utilize natural resources and environment productively and efficiently to prevent the squandering and decrease in support of the environment so as to be able to benefit maximally on the basis of eternity and sustainability principles;
- d. To drive up the economic growth of Papua through the development of leading sectors based on local resources and enhance linkage between centers of growth.
- e. To accommodate economic activities, expand job opportunities and fulfill the function as center of business service through the development of areas and centers of growth;
- f. To enhance mutually beneficial link between leading areas and backward areas in the framework of enhancing economic welfare of regions around the leading areas;
- g. To enhance the availability and quality as well as expand the coverage of basic infrastructure service, particularly sea transport supported by inter-mode transportation in an integrated manner and optimally by involving business communities;
- h. To boost the development of remote and border areas, which are backward and isolated by harmonizing inter-regional growth.

2. Center of Development

Centers of regional development cover Sorong,

Fakfak, Manokwari, Biak Yapen, Timika, Merauke, Paniai Waropen, Mamberamo and Jayapura Wamena.

- a. Development Center Sorong: oil and gas, fishery and marine tourism;
- b. Development Center Fakfak : oil and gas, food crop and tourism;
- c. Development Center Manokwari : plantation, mining and tourism;
- d. Development Center Biak Yapen : tourism, fishery and industry;
- e. Development Center Mamberamo : energy, industry and tourism;
- f. Development Center Timika : mining, plantation, fishery and marine tourism;
- g. Development Center Paniai -Waropen : plantation and forestry;
- h. Development Center Merauke : plantation, fishery, forestry, mining and food crop.
- i.

C. REGIONAL TRANSPORTATION POLICY

1. Transportation General Policy

- a. To develop pioneer transportation for remote and isolated areas;
- b. To expedite and facilitate the mobility of goods and passengers;
- c. Transportation of goods through both ro-ro or conventional ships;
- d. Transportation of special commodities by air carriers;
- e. To pay attention to the integrated aspects of economy, justice and unitary state.

2. Land Transportation Policy

- a. To develop transportation networks;
- b. To open access of isolated regions;
- c. To enhance accessibility of leading areas;
- d. To support the utilization of regional potentials and advantages;
- e. To support an integrated system of inter-mode transportation;
- f. To enhance transportation safety.

3. Sea Transportation Policy

- a. Smooth collection, distribution and mobility;

- b. Accessibility between leading areas and sub-regional areas and international areas;
- c. To enhance volume of trade through seaports;
- d. Development of seaport infrastructure networks by observing national seaport order.
- e. Development of sea transport networks to cover cities along the coastal line;
- f. Development of navigation safety and security.

4. Air Transportation Policy

- a. To perfect the function of airport becoming center of distribution in Papua and West Papua Provinces;
- b. To support the development of regional potentials;
- c. To open and enhance international lane;
- d. Development of southern lane, which remains limited and isolated in road and sea infrastructure.

D. TRANSPORTATION DEVELOPMENT PLAN

1. Land Transport

Development of Land Transport is prioritized to: Development of road infrastructure and land transportation safety facilities related to the completion of 11 (eleven) segments of strategic road, namely Nabire_Egete-Enarotali, Jayapura-Nimbrokang-Sarmi, Seru-Menawi-Saubeba, Timika-Mapurujaya-Pomako, Jayapura-Wamena-Mulia, Merauke-Tanah Merah-Waropko, Hamadi-Hollekampskow (sharing border with Papua New Guinea), Sorong-Klamono-Ayamuru-Maruni, Manokwari-Marunimameh-Bintuni, Sorong-Makbon-Mega, Fakfak-Hurimber-Bomberey. Development of land transportation safety facilities related to completion of other segments in the framework of opening isolation and developing new potential regions; Development of hubs of land transportation networks for passenger terminal of Type A is prioritized to cities having function as National Activity Centers (PKN) or other cities having high demand for mobility of passengers between cities, provinces and countries.

2. River, Lake and Ferry Transportation

Development of River, Lake and Ferry Transportation is prioritized to:

- a. Development of hub of inter-provincial ferry network with strong interaction, covering: Sorong-Patani, Sorong-Wahai, Fakfak-Wahai, Sorong-Biak, Dobo (Maluku)-Timika;
- b. Development of inter-regental/municipal ferry service with strong interaction, covering Jeffman-Kalobo, Sorong-Seget, Seget-Mogem, Seget-Teminabua, Serui-Waren, Agast-Ewer, Biak-Numfor, Merauke-Atsy, Atsy-Asgon, Atsy-Agats, Merauke-Poo, Tanah Merak-Kepi.

3. Sea Transportation

Development of sea transportation is prioritized to:

- a. Development of national seaports in Jayapura, Manokwari, Sorong and Biak;
- b. Development of Arar Seaport in Sorong is directed to become international seaport.

4. Air Transportation

Development of air transportation is prioritized to:

- Airport being center of distribution with secondary sphere of service for the development of regions with the high priority in Mopah-Merauke and Sentani-Jayapura.
- Airport being center of distribution with the tertiary sphere of service for the development of regional with the moderate priority in Rendani-Manokwari, Frans Kaisepo-Biak, Nabire-Nabire, Timika-Timika, Wamena-Wamena, Domine Eduar Osok-Sorong, Waisai-Waisai.
- Airport being not distribution center for the development of regions with moderate priority in Torea-Fakfak, Utarom, Bintuni, Ijahabra, Wasior, Babo, Anggi, Kebar, Ransiki, Inanwatan, Teminabuan, Ayawasi, Kambuaya (Ayamuru), Werur, Jeffman, Merdey, Kokonao, Akimuga, Ombano, Moanamani, Kebo, Waghete (Waghete Baru), Bilal, Biloral, Enarotali, Sudjarwo Tjondronegoro, Numfor, Tanah Merah, Kepi, Mindip Tanah, Senggo,

Bomakia, Ewer, Bade, Kamur, Kimam, Manggelum, Bokondini, Oksibil, Batom, Ilaga, Elelim, Illu, Karubaga, Kelila, Kiwirok, Tiom, Yuruf, Mulia, Mararena, Lereh, Molof, Dabra, Okaba, Senggeh, Ubrub, Waris and Klamono. Locations of the transportation infrastructure development plan in Papua and West Papua Province can be seen in Map 1 and Map 2 as follows:

E. TARGET OF TRANSPORTATION DEVELOPMENT UP TO 2009

The target of infrastructure development in Papua and West Papua Provinces is: the availability of service for transportation need in isolated, remote and rural areas; supporting the acceleration of development in Papua and West Papua Provinces; boosting the development of other sectors through integrated transportation development linking local, regional and national development centers and strategic areas; preserving and enhancing the utilization of the existing transportation infrastructure optimally.

F. INSTITUTION

The action plan for transportation development constitutes a commitment of the government in the framework of accelerating the development of Papua and West Papua Provinces. In the implementation, the program involves central and regional institutions needing continuous coordination as from the phase of planning, implementation and controlling so as to obtain optimal and effective benefit.

G. FUNDING

The implementation of the action plan needs the funding from APBN and APBN as well as other non-binding funding sources.

THE PRESIDENT OF THE REPUBLIC OF INDONESIA
Sgd

DR. H. SUSILO BAMBANG YUDHOYONO

Editor's Note :

- The attachment is not obtained.

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